MALTA FINANCIAL SERVICES AUTHORITY

Annual Report and Financial Statements 31 December 2024

MALTA FINANCIAL SERVICES AUTHORITY Annual Report and Financial Statements — 31 December 2024

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Board of Governors' Report

The Governors present their report and the audited financial statements for the year ended 31 December 2024.

Principal activities

The Malta Financial Services Authority (the 'MFSA' or 'the Authority') is the single regulator for financial services in Malta, which incorporates credit institutions, financial and electronic money institutions, securities and investment services companies, regulated markets, insurance companies, pension schemes, trustees, VFA agents and VFA service providers. The MFSA also acts as the Resolution Authority and is also responsible for the approval of prospectuses and admissibility to listing of securities on regulated markets in Malta. The Authority is a fully autonomous public institution and reports to Parliament on an annual basis. Prior to 30 April 2018, the MFSA also managed the Registry of Companies ('the Registry').

Review of the business

The Governors hereby report a deficit of €4,602,068 for the financial year 2024 (2023: surplus of €2,765,092). The Authority has recorded a further increase of €1,526,175 (10%) in income over 2023 (2023: an increase of 4% over 2022), mainly on Investment Services, Banking, and Financial Institution supervisory fees. During 2024, the intention of the Authority was to continue to invest in its human resources and capacity building, as well as in technology and business intelligence, all in line with the MFSA's long term Strategic Plan. The increase on such investments was that of a 31% over 2023. There was also an increase in professional services mainly on enforcement and compliance services, and other costs associated to travelling.

Throughout 2024, the MFSA delivered on its responsibilities by conducting more supervisory interactions and carrying out its enforcement work effectively. In line with its Strategic Statement launched in 2023, the Authority has continued to strengthen its outreach, mainly by organising industry briefings and conferences, actively promoting and enabling insight-sharing across the financial sector. It has also maintained regular engagement with the industry through several circulars and guidance notes, as well as with consumers and the media through the timely dissemination of notices, warnings, and educational campaigns with a strong focus on financial literacy. Complementing these initiatives, the MFSA continued to play a key role in the framing of national and EU-wide policies by actively contributing to meetings on legal, technical and regulatory developments with other supervisory bodies and competent authorities.

Results and surplus funds

The statement of comprehensive income is set out on page 7. During 2024 and 2023, no surplus funds for the financial year were payable to Government, in terms of the Malta Financial Services Authority Act, 1988.

Governors

The Governors of the Authority who held office during the year were:

Mr Jesmond Gatt, B.Sc (Hons) - Chairman

Mr Kenneth Farrugia, B.Accty (Hons), FIA, CPA (pc), MA (Business Ethics) - (Non-Voting)

Dr Anton Bartolo, LL.D.

Dr Carl Brincat, LL.D.

Mr Joseph Caruana, MBA (Executive), DPA, FIAB, MIM

Mr Mark Galea, BCom. Hons (Banking & Finance)

Prof. Edward Scicluna, BA (Hons) Econ, MA (Toronto), PhD (Toronto), DSS (Oxon) – (Terminated as per Government publication dated 26 July 2024)

Dr Stephanie Vella, BCom. (Hons) (Econ.) (Melit.), MA (Econ.) (Melit.), PhD (Melit.)

Prof. Philip von Brockdorff, BA (Hons) (Melit.), MSc. (Econ.) (Wales), DPhil. (York), Grad. CIPD (UK)

Board of Governors' Report (continued)

Statement of Governors' responsibilities

The following were appointed as members of the Board of Governors on 17 February 2023.

Mr Jesmond Gatt, B.Sc (Hons) - Chairman

Mr Kenneth Farrugia, B.Accty (Hons), FIA, CPA (pc), MA (Business Ethics) – Chief Executive Officer – (Non-Voting) – (appointed on 12 April 2023)

Dr Anton Bartolo, LL.D.

Dr Carl Brincat, LL.D.

Mr Joseph Caruana, MBA (Executive), DPA, FIAB, MIM

Mr Mark Galea, BCom. Hons (Banking & Finance)

Prof. Edward Scicluna, BA (Hons) Econ, MA (Toronto), PhD (Toronto), DSS (Oxon) – (Terminated as per Government publication dated 26 July 2024)

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Prof. Philip von Brockdorff, BA (Hons) (Melit.), MSc. (Econ.) (Wales), DPhil. (York), Grad. CIPD (UK)

In preparing the financial statements the Governors are responsible for;

ensuring that the financial statements have been drawn up in accordance with International Financial Reporting Standards as adopted by the EU and the Malta Financial Services Authority Act, 1988;

selecting and applying appropriate accounting policies;

- making accounting estimates that are reasonable in the circumstances;
- ensuring that the financial statements are prepared on the going concern basis unless it is inappropriate to presume that the Authority will continue in operation as a going concern.

The Governors are also responsible for designing, implementing and maintaining internal control as the Governors determine is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error, and that comply with the Malta Financial Services Act, 1988. They are also responsible for safeguarding the assets of the Authority and hence for taking reasonable steps for the prevention and detection of fraud and other irregularities.

The financial statements of the Authority for the year ended 31 December 2024 are included in the Annual Report 2024, which is being made available on the Authority's website. The Governors are responsible for the maintenance and integrity of the Annual Report on the website in view of their responsibility for the controls over, and the security of, the website. Access to information published on the Authority's website is available in other countries and jurisdictions, where legislation governing the preparation and dissemination of financial statements may differ from requirements or practice in Malta.

On behalf of the board

Mr Jesmond Gatt

Chairman

Mr Kenneth Farrugia Chief Executive Officer

Malta Financial Services Authority, Triq I-Imdina, Zone 1, Central Business District, Birkirkara CBD 1010 Malta

24 April 2025



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Independent Auditors' Report

To the stakeholders of the Malta Financial Services Authority

Opinion

We have audited the financial statements of the Malta Financial Services Authority (the Authority) set out on pages 6 to 31, which comprise the statement of financial position as at 31 December 2024, and the statement of comprehensive income, statement of changes in equity and statement of cash flows for the year then ended, and notes to the financial statements, including a summary of significant accounting policies.

In our opinion, the accompanying financial statements present fairly, in all material respects the financial position of the Malta Financial Services Authority as at 31 December 2024, and of its financial performance and its cash flows for the year then ended in accordance with International Financial Reporting Standards as adopted by the EU and have been prepared in accordance with the requirements of the Malta Financial Services Authority Act.

Basis for Opinion

We conducted our audit in accordance with International Standards on Auditing (ISAs). Our responsibilities under those standards are further described in the *Auditors' Responsibilities for the Audit of the Financial Statements* section of our report. We are independent of the Authority in accordance with the International Ethics Standards Board for Accountants' Code of Ethics for Professional Accountants (IESBA Code) together with the ethical requirements that are relevant to our audit of the financial statements in accordance with the Accountancy Profession (Code of Ethics for Warrant Holders) Directive issued in terms of the Accountancy Profession Act (Cap. 281) in Malta, and we have fulfilled our other ethical responsibilities in accordance with these requirements and the IESBA Code. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.

Other Matters

Our report, including the opinions, has been prepared for and only for the Authority's stakeholders as a body in accordance with Public Administration Act and for no other purpose. We do not, in giving these opinions, accept or assume responsibility for any other purpose or to any other person to whom this report is shown or into whose hands it may come save where expressly agreed by our prior written consent.



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Independent Auditors' Report (continued)

Other Information

The Board members are responsible for the other information. The other information comprises the Board of Governors' statement report. Our opinion on the financial statements does not cover this information. In connection with our audit of the financial statements, our responsibility is to read the other information and, in doing so, consider whether the other information is materially inconsistent with the financial statements or our knowledge obtained in the audit, or otherwise appears to be materially misstated.

In addition, in light of the knowledge and understanding of the Authority and its environment obtained in the course of the audit, we are required to report if we have identified material misstatements in the Board of Governors' Report. We have nothing to report in this regard.

Responsibilities of the Board Members

The Board members are responsible for the preparation of the financial statements that give a true and fair view in accordance with International Financial Reporting Standards as adopted by the EU and the requirements of the Malta Financial Services Authority Act, and for such internal control as the Board members determine is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, the Board members are responsible for assessing the Authority's ability to continue as a going concern, disclosing, as applicable, matters related to going concern and using the going concern basis of accounting unless the Authority or the Government of Malta has plans to dissolve it or to cease operations, or has no realistic alternative but to do so.

Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinion. Reasonable assurance is a high level of assurance but, is not a guarantee that an audit conducted in accordance with ISAs will always detect a material misstatement when it exists.

Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these financial statements.

As part of an audit in accordance with ISAs, we exercise professional judgement and maintain professional scepticism throughout the audit. We also:

Identify and assess the risks of material misstatement of the financial statements, whether due to
fraud or error, design and perform audit procedures responsive to those risks, and obtain audit
evidence that is sufficient and appropriate to provide a basis for our opinion. The risk of not detecting
a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may
involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal
control.



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Independent Auditors' Report (continued)

Auditors' Responsibilities for the Audit of the Financial Statements (continued)

- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Authority's internal control.
- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by the Board members.
- Conclude on the appropriateness of the Board members' use of the going concern basis of accounting, and based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the Authority's ability to continue as a going concern. If we conclude that a material uncertainty exists, we are required to draw attention in our auditors' report to the related disclosures in the financial statements or, if such disclosures are inadequate, to modify our opinion. Our conclusions are based on the audit evidence obtained up to the date of our auditors' report. However, because not all future events or conditions can be predicted, this statement is not a guarantee as to the Authority's ability to continue as a going concern.
- Evaluate the overall presentation, structure and content of the financial statements, including the
 disclosures, and whether the financial statements represent the underlying transactions and events
 in a manner that achieves fair presentation.

We communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and significant audit findings including any significant deficiencies in internal control that we identify during our audit.

Report on Other Legal and Regulatory Requirements

We have responsibilities under the Companies Act (Cap.386) enacted in Malta to report to you if, in our opinion:

- The information given in the Board of Governors' Report is not consistent with the financial statements.
- Adequate accounting records have not been kept.
- The financial statements are not in agreement with the accounting records and returns.
- We have not received all the information and explanations we require for our audit.
- Certain disclosures of Governors' emoluments specified by law are not made in the financial statements, giving the required particulars in our report.

We have nothing to report to you in respect of these responsibilities.

Bernard Charles Gauci (Partner) for and on behalf of

CLA Malta

Certified Public Accountants The Core Valley Road Msida MSD 9021 Malta 24 April 2025

Statement of financial position

Notes	2024	2023 €
Notes	e	e
5	18,103,784	16,844,403
11	1,352,486	1,018,679
6	709,654	28,927
7	1,113,199	1,115,171
	21,279,123	19,007,180
200		
		2,616,334
9	10,402,542	17,393,163
	16,654,146	20,009,497
	37,933,269	39,016,677
	3	
		1,164,687
		6,151,769
14		1,375,001
	14,299,949	18,977,017
	23,066,406	27,668,474
		-
11	622,206	636,631
		10,312,794
11	449,439	398,778
	14,244,657	10,711,572
	14,866,863	11,348,203
	37,933,269	39,016,677
	11 6	Notes € 5 18,103,784 11 1,352,486 6 709,654 7 1,113,199 21,279,123 8 6,251,604 9 10,402,542 16,654,146 37,933,269 12 1,164,687 6,151,769 14 1,450,001 14,299,949 23,066,406 10 13,795,218 11 622,206 10 13,795,218 14 449,439 14,244,657 14,866,863

The notes on pages 11 to 31 are an integral part of these financial statements.

The financial statements on pages 6 to 31 were approved by the Board of Governors and were authorised for issue on 24 April 2025. These were signed on its behalf by:

Mr Jesmond Gatt

Chairman

Mr Kenneth Farrugia Chief Executive Officer

Statement of comprehensive income

		Year ended 31 December		
	Notes	2024 €	2023 €	
Income	18	16,184,264	14,658,089	
Government subvention	19	17,700,262	18,062,994	
Operating expenses	15	(40,682,768)	(30,113,170)	
Operating (deficit)/surplus for the year		(6,798,242)	2,607,913	
Finance income	17	178,701	95,636	
Other income	20	2,017,473	61,543	
(Deficit)/Surplus for the year – total comprehensive income		(4,602,068)	2,765,092	

The notes on pages 11 to 31 are an integral part of these financial statements.

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	Note	Capital fund €	Revaluation reserve	Employee pension fund reserve	Reserve Fund	Total €
Balance at 1 January 2023		1,164,687	6,151,769	1,300,001	16,286,925	24,903,382
Comprehensive income						
Appropriation from income statement Transfer to pension fund reserve	41	1 1	1 1	75,000	2,765,092 (75,000)	2,765,092
Total comprehensive income for the year		1	•	75,000	2,690,092	2,765,092
As at 31 December 2023		1,164,687	6,151,769	1,375,001	1,375,001 18,977,017	27,668,474

MALTA FINANCIAL SERVICES AUTHORITY Annual Report and Financial Statements — 31 December 2024

The notes on pages 11 to 31 are an integral part of these financial statements.

Statement of cash flows

		Year ended 3	l December
	Notes	2024 €	2023 €
Cash flows (used in)/generated from operating activities Cash (used in)/generated from operations	22	(3,231,609)	4,774,928
Net cash (used in)/generated from operating activities		(3,231,609)	4,774,928
Cash flows used in investing activities Purchase of property, plant and equipment Purchase of intangible assets Interest income from investing activities Proceeds from sale of assets Net cash used in investing activities Cash flows used in financing activities	5 6 17	(2,456,308) (773,999) 216,826 - (3,013,481)	(460,557) (78,547) 119,718 4,455 (414,931)
Capital repayments of lease liabilities		(719,295)	(387,124)
Net cash used in financing activities		(719,295)	(387,124)
Net movement in cash and cash equivalents		(6,964,385)	3,972,873
Cash and cash equivalents at beginning of year Expected credit losses movement		17,393,163 (26,236)	13,435,360 (15,070)
Cash and cash equivalents at end of year	9	10,402,542	17,393,163

The notes on pages 11 to 31 are an integral part of these financial statements.

Notes to the financial statements

1. Summary of material accounting policies

The principal accounting policies applied in the preparation of these financial statements are set out below. These policies have been consistently applied to all the years presented, unless otherwise stated.

1.1 Basis of preparation

The financial statements have been prepared in accordance with International Financial Reporting Standards (IFRSs) as adopted by the EU and the requirements of the Malta Financial Service Authority Act, 1988. They have been prepared under the historical cost convention as modified by the fair valuation of the land and buildings class of property. The preparation of financial statements in conformity with IFRSs as adopted by the EU requires the use of certain accounting estimates. It also requires the Governors to exercise judgement in the process of applying the Authority's accounting policies (see Note 4 – Critical accounting estimates and judgements).

During 2024, the Authority reported a deficit of €4,602,068 and a net current asset position of €2,409,489 The Governors have taken cognisance of the overall performance and cash flow position of the Authority and to that effect, a system of pre-approval of the annual subvention as approved by the House of Representatives has been agreed and established. This will be based on annual and 5-year forecasts of revenues and expenditure. On this understanding, the Board of Governors have determined that there is a reasonable expectation that the Authority will have adequate resources to continue its operations for the foreseeable future. For this reason, these accounts have been prepared on a going concern basis.

1.2 Foreign currency translation

(a) Functional and presentation currency

Items included in the financial statements are measured using the currency of the primary economic environment in which the entity operates ('the functional currency'). The financial statements are presented in Euro, which is the Authority's functional and presentation currency.

1.2 Foreign currency translation (continued)

(b) Transactions and balances

Foreign currency transactions are translated into the functional currency using the exchange rates prevailing at the dates of the transactions. Foreign exchange gains and losses resulting from the settlement of such transactions and from the translation at year-end exchange rates of monetary assets and liabilities denominated in foreign currencies are recognised in profit or loss.

All foreign exchange gains or losses are presented in the Statement of comprehensive income.

1.3 Property, plant and equipment

All property, plant and equipment is initially recorded at historical cost. Land and buildings, comprising mainly the Authority's offices, are shown at fair value based on periodic valuation, less subsequent depreciation of buildings. Valuations are carried out on a regular basis such that the carrying amount of property does not differ materially from that which would be determined using fair values at the end of the reporting period. Any accumulated depreciation at the date of revaluation is eliminated against the gross carrying amount of the asset, and the net amount is restated to the revalued amount of the asset. All other property, plant and equipment is stated at historical cost less depreciation and impairment losses. Historical cost includes expenditure that is directly attributable to the acquisition of the items.

Subsequent costs are included in the asset's carrying amount or recognised as a separate asset, as appropriate, only when it is probable that future economic benefits associated with the item will flow to the Authority and the cost of the item can be measured reliably. The carrying amount of the replaced part is derecognised. All other repairs and maintenance are charged to profit or loss during the financial period in which they are incurred.

Increases in the carrying amount arising on revaluation of land and buildings are credited to other comprehensive income and shown as a revaluation reserve in equity. Decreases that offset previous increases of the same asset are charged in other comprehensive income and debited against the revaluation reserve directly in equity; all other decreases are charged to profit or loss.

Items of property, plant and equipment comprise land and buildings, furniture, fixtures and fittings, and equipment, and are initially recognised at acquisition cost. Subsequently they are carried at acquisition cost less subsequent depreciation and impairment losses.

Land is not depreciated as it is deemed to have an indefinite life. Depreciation on other assets is calculated using the straight-line method to allocate their cost or revalued amount to their residual values over their estimated useful lives, as follows:

Land and buildings 1
Furniture, fixtures and fittings 20
Equipment 20

Buildings are depreciated over an estimated useful life of 75 years while improvements carried out on leased property are depreciated over the lease period, which is three years.

%

1.3 Property, plant and equipment (continued)

The assets' residual values and useful lives are reviewed, and adjusted if appropriate, at the end of each reporting period.

An asset's carrying amount is written down immediately to its recoverable amount if the asset's carrying amount is greater than its estimated recoverable amount.

Gains and losses on disposals are determined by comparing the proceeds with carrying amount and are recognised in the income statement. When re-valued assets are sold, the amounts included in the revaluation reserve relating to the assets are transferred to retained earnings.

1.4 Intangible assets

Computer software

Acquired computer software licences are capitalised on the basis of the costs incurred to acquire and bring to use the specific software. These costs are amortised over their estimated useful lives of four years. Costs associated with maintaining computer software programmes are recognised as an expense as incurred.

1.5 Financial assets

1.5.1 Classification

From 1 January 2018, the Authority classifies its financial assets in the following measurement categories:

- those to be measured subsequently at fair value (either through OCI or through profit or loss),
 and
- those to be measured at amortised cost.

The classification depends on the entity's business model for managing the financial assets and the contractual terms of the cash flows. The Authority's financial assets are classified at amortised cost.

For assets measured at fair value, gains and losses will either be recorded in profit or loss or OCI. For investments in equity instruments that are not held-for-trading, this will depend on whether the Authority has made an irrevocable election at the time of initial recognition to account for the equity investment at fair value through other comprehensive income (FVOCI). The Authority reclassifies debt instruments when, and only when, its business model for managing those assets changes.

1.5.2 Recognition and derecognition

Regular way purchases and sales of financial assets are recognised on trade-date, the date on which the Authority commits to purchase or sell the asset. Financial assets are derecognised when the rights to receive cash flows from the financial assets have expired or have been transferred and the Authority has transferred substantially all the risks and rewards of ownership.

1.5 Financial assets (continued)

1.5.3 Measurement

Subsequent measurement of debt instruments depends on the Authority's business model for managing the asset and the cash flow characteristics of the asset. There are three measurement categories into which the Authority classifies its debt instruments:

- Amortised cost: Assets that are held for collection of contractual cash flows where those cash
 flows represent solely payments of principal and interest are measured at amortised cost.
 Interest income from these financial assets is included in finance income using the effective
 interest rate method. Any gain or loss arising on derecognition is recognised directly in profit
 or loss and presented in other gains/(losses) together with foreign exchange gains and
 losses. Impairment losses are presented as a separate line item in the statement of profit or
 loss.
- FVOCI: Assets that are held for collection of contractual cash flows and for selling the financial assets, where the assets' cash flows represent solely payments of principal and interest, are measured at FVOCI. Movements in the carrying amount are taken through OCI, except for the recognition of impairment gains or losses, interest income and foreign exchange gains and losses which are recognised in profit or loss. When the financial asset is derecognised, the cumulative gain or loss previously recognised in OCI is reclassified from equity to profit or loss and recognised in other gains/(losses). Interest income from these financial assets is included in finance income using the effective interest rate method. Foreign exchange gains and losses are presented in other gains/(losses) and impairment expenses are presented as separate line item in the statement of profit or loss.
- FVPL: Assets that do not meet the criteria for amortised cost or FVOCI are measured at FVPL. A gain or loss on a debt investment that is subsequently measured at FVPL is recognised in profit or loss and presented net within other gains/(losses) in the period in which it arises.

From 1 January 2018, the Authority assesses on a forward-looking basis the expected credit losses associated with its debt instruments carried at amortised cost and FVOCI. The impairment methodology applied depends on whether there has been a significant increase in credit risk.

For trade receivables, the Authority applies the simplified approach permitted by IFRS 9, which requires expected lifetime losses to be recognised from initial recognition of the receivables - see note 1.6 for further details.

1.5.4 Impairment of financial assets

IFRS 9 replaces the provisions of IAS 39 that relate to the recognition, classification and measurement of financial assets and financial liabilities, derecognition of financial instruments, impairment of financial assets and hedge accounting.

The adoption of IFRS 9 Financial Instruments from 1 January 2018 resulted in changes in accounting policies and adjustments to the amounts recognised in the financial statements.

1.5 Financial assets (continued)

1.5.4 Impairment of financial assets (continued)

The measurement of expected credit losses is determined by a probability-weighted estimate of credit losses over the expected life of the financial instrument. The Authority considers a broader range of information when assessing credit risk and measuring expected credit losses, including past events, current conditions, reasonable and supportable forecasts that affect the expected collectability of the future cash flows of the instrument. IFRS 9's impairment requirements use forward-looking information to recognise expected credit losses – the 'expected credit loss (ECL) model'.

From 1 January 2018, the Authority assesses on a forward-looking basis the expected credit losses associated with its debt instruments carried at amortised cost and FVOCI. The impairment methodology applied depends on whether there has been a significant increase in credit risk.

1.6 Trade and other receivables

Trade receivables are amounts due from customers for merchandise sold or services performed in the ordinary course of business. If collection is expected in one year or less (or in the normal operating cycle of the business if longer), they are classified as current assets. If not, they are presented as non-current assets. Trade receivables are recognised initially at fair value and subsequently measured at amortised cost using the effective interest method less loss allowance.

The Authority makes use of a simplified approach in accounting for trade and other receivables as well as contract assets and records the loss allowance as lifetime expected credit losses. These are the expected shortfalls in contractual cash flows, considering the potential for default at any point during the life of the financial instrument. In calculating, the Authority uses its historical experience, external indicators and forward-looking information to calculate the expected credit losses using a provision matrix.

Trade receivables are assessed for impairment by the Authority on a collective basis as they have been grouped based on the days past due, possessing shared credit risk characteristics.

1.7 Cash and cash equivalents

Cash and cash equivalents are carried in the statement of financial position at face value. Cash and cash equivalents comprise cash on hand and demand deposits, together with other short-term, highly liquid investments maturing within 90 days from the date of acquisition that are readily convertible into known amounts of cash and which are subject to an insignificant risk of changes in value.

1.8 Trade and other payables

Trade payables comprise obligations to pay for goods or services that have been acquired in the ordinary course of business from suppliers. Accounts payable are classified as current liabilities if payment is due within one year or less (or in the normal operating cycle of the business if longer). If not, they are presented as non-current liabilities. Trade and other payables are recognised initially at fair value and subsequently measured at amortised cost using the effective interest method.

1.9 Provisions

Provisions for legal claims are recognised when the Authority has a present legal or constructive obligation as a result of past events. It is probable that an outflow of resources will be required to settle the obligation, and the amount has been reliably estimated. Provisions are not recognised for future operating losses.

Provisions are measured at the present value of the expenditures expected to be required to settle the obligation using a pre-tax rate that reflects current market assessments of the time value of money and the risks specific to the obligation. The increase in the provision due to passage of time is recognised as interest expense.

The Authority has chosen to account for a specific provision related to certain debtors, rather than establishing a general provision covering all debtors.

1.10 Revenue recognition

The Authority recognises revenue when the amount of revenue can be reliably measured, when it is probable that future economic benefits will flow to the entity, and when specific criteria for each of the Authority's activities have been met, as described below:

- (i) Income from application fees is recognised upon receipt of the application.
- (ii) Income from annual supervisory fees is recognised by reference to the stage of completion of the transaction, which equates to a systematic recognition of revenue as it accrues over time.
- (iii) Interest income from investments is reported on an accrual basis using the effective interest method.

1.11 Leases

The Authority has changed its accounting policy for leases where the Authority is the lessee. The new policy is described below and the impact of the change is described in Note 2.

Accounting policy as from 1 January 2019

The Authority leases office spaces. Rental contracts are typically made for fixed periods ranging from two to three years. Lease terms are negotiated on an individual basis and contain a wide range of different terms and conditions. The lease agreements do not impose any covenants other than the security interests in the leased assets that are held by the lessor. Leased assets may not be used as security for borrowing purposes.

From 1 January 2019, leases are recognised as a right-of-use asset and a corresponding liability at the date at which the leased asset is available for use by the Authority.

Assets and liabilities arising from a lease are initially measured on a present value basis. Lease liabilities comprise the net present value of the fixed lease payments (including in-substance fixed payments), less any lease incentives receivable.

The lease payments are discounted using the interest rate implicit in the lease. If that rate cannot be readily determined, which is generally the case for leases in the Authority, the lessee's incremental borrowing rate is used, being the rate that the individual lessee would have to pay to borrow the funds necessary to obtain an asset of similar value to the right-of-use asset in a similar economic environment with similar terms, security and conditions.

1.11 Leases (continued)

To determine the incremental borrowing rate, the Authority where possible, uses recent third-party financing received by the individual lessee as a starting point, adjusted to reflect changes in financing conditions since third-party financing was received.

Lease payments are allocated between principal and finance cost. The finance cost is charged to profit or loss over the lease period so as to produce a constant periodic rate of interest on the remaining balance of the liability for each period. Lease payments due within 12 months are classified as current, and if not, they are presented as non-current liabilities.

Right-of-use assets are measured at cost comprising the amount of the initial measurement of lease liability.

Right-of-use assets are generally depreciated over the lease term on a straight-line basis.

Payments associated with short-term leases of vehicles and land are recognised on a straight-line basis as an expense in profit or loss. Short-term leases are leases with a lease term of 12 months or less

Accounting policy as at 31 December 2018

Until 31 December 2018, leases in which a significant portion of the risks and rewards of ownership were not transferred to the Authority as lessee were classified as operating leases. Payments made under operating leases (net of any incentives received from the lessor) were charged to profit or loss on a straight-line basis over the period of the lease.

1.12 Government subvention and EU grants

Grants from the Government, including national Government and EU, are recognised at their fair value, where there is a reasonable assurance that the grant will be received, and the Authority will comply with all attached conditions.

Government grants relating to costs are deferred and recognised in the income statement over the period necessary to match them with the costs that they are intended to compensate.

Government grants relating to property, plant and equipment are included in non-current liabilities as deferred government grants and are credited to profit or loss on a straight-line basis over the expected lives of the related assets.

2. Application of new and revised International Financial Reporting Standards (IFRSs) and IFRS sustainability disclosure standards

2.1 New Standards adopted as at 1 January 2024

Some accounting pronouncements which have been effective from 1 January 2024 and have therefore been adopted do not have a significant impact on the Authority's financial results or position. Standards that have been applied for the first time in the current period are:

- Classification of Liabilities as Current or Non-current (Amendments to IAS 1)
- Lease Liability in a Sale and Leaseback (Amendments to IFRS 16)
- Supplier Finance Arrangements (Amendments to IAS 7 and IFRS 7)
- Non-current Liabilities with Covenants (Amendments to IAS 1)

These amendments do not have a significant impact on these Financial Statements and therefore the disclosures have not been made. However, whilst they do not affect these Financial Statements they will impact some entities. An entity should assess the impact of these new Standards on their financial statements based on their own facts and circumstances and make appropriate disclosures.

2.2 Standards, amendments and Interpretations to existing Standards that are not yet effective and have not been adopted early by the Authority

At the date of authorisation of these financial statements, several new, but not yet effective, Standards and amendments to existing Standards, and Interpretations have been published by the IASB or IFRIC. None of these Standards or amendments to existing Standards have been adopted early by the Authority and no Interpretations have been issued that are applicable and need to be taken into consideration by the Authority at either reporting date.

Management anticipates that all relevant pronouncements will be adopted for the first period beginning on or after the effective date of the pronouncement. New Standards, amendments and Interpretations not adopted in the current year have not been disclosed as they are not expected to have a material impact on the Authority's financial statements.

Other Standards and amendments that are not yet effective and have not been adopted early by the Authority include:

- Lack of Exchangeability (Amendments to IAS 21)
- Amendments to the Classification and Measurement of Financial Instruments (Amendments to IFRS 9 and 7)
- IFRS 18 'Presentation and Disclosure in Financial Statements'
- IFRS 19 'Subsidiaries without Public Accountability: Disclosures

These amendments are not expected to have a significant impact on the financial statements in the period of initial application and therefore no disclosures have been made. However, whilst they do not affect these Financial Statements, they will impact some entities. An entity should assess the anticipated impact of these new Standards and amendments on their financial statements based on their own facts and circumstances and make appropriate disclosures.

3. Financial risk management

3.1 Financial risk factors

The Authority's activities potentially expose it to a variety of financial risks namely market risk, credit risk and liquidity risk. The Authority's risk management is coordinated by the Board of Governors and focuses on actively securing the Authority's short to medium term cash flows by minimising the exposure to financial markets. Long-term financial investments are managed to generate lasting returns.

The Authority does not actively engage in trading of financial assets for speculative purposes, nor does it write options. The most significant financial risks that the Authority is exposed to are described below.

(a) Market risk

In view that the investments in Malta Government Stocks (see Note 7) are accounted for at amortised cost, the Governors do not consider that the Authority is exposed to significant market risk.

(b) Credit risk

The Authority's exposure to credit risk is limited to the carrying amount of financial assets recognised at the reporting date, as summarised below. The Authority's exposures to credit risk as at the end of the reporting periods are analysed as follows:

	Notes	2024 €	2023 €
Financial assets at amortised cost	7	1,113,199 1,078,149	1,115,171 493,304
Trade and other receivables Cash and cash equivalents	8 9	10,402,542	17,393,163
		12,593,890	19,001,638

The Authority assesses the credit quality of its customers taking into account financial position, past experience and other factors. It has policies in place to ensure that sales of services are affected to customers with an appropriate credit history. The Authority monitors the performance of its receivables on a regular basis to identify incurred collection losses, which are inherent in the Authority's receivables, taking into account historical experience.

The Authority's receivables, which are not impaired financial assets, are principally in respect of transactions with customers for whom there is no recent history of default. Management does not expect any losses from non-performance by these customers. None of the Authority's financial assets are secured by collateral.

As at 31 December 2024, trade receivables of €473,030 (2023: €420,348) were impaired, and the amount of the provisions in this respect are equivalent to these amounts. Reversal of provisions for impairment arises in those situations where customers recover from unfavourable circumstances and accordingly start meeting repayment obligations. The Authority does not hold any collateral as security in respect of the impaired assets. Amounts are net of expected credit losses as outlined in Note 1.5. Expected credit losses for the year amount to € 102,857.

3. Financial risk management (continued)

3.1 Financial risk factors (continued)

(b) Credit risk (continued)

The movement in the allowance for impairment in respect of trade receivables during the year was as follows:

	2024 €	2023 €
Balance at beginning of year Increase/(Decrease) in loss allowance on trade receivables	420,348 52,682	475,972 (55,624)
Balance at end of year	473,030	420,348

Credit risk in relation to cash and cash equivalents and held-to-maturity investments is considered to be limited, since the counterparts and issuer are reputable banks, and the Government of Malta, respectively.

(b) Liquidity risk

The Authority is exposed to liquidity risk in relation to meeting future obligations associated with its financial liabilities, which comprise trade and other payables (Note 10). Prudent liquidity risk management includes maintaining sufficient cash and committed credit lines to ensure the availability of an adequate amount of funding to meet the Authority's obligations.

The Authority monitors liquidity risk by reviewing expected cash flows and ensures that no additional financing facilities are expected to be required over the coming year. The Authority's liquidity risk is not deemed material in view of the matching of cash inflows and outflows arising from expected maturities of financial instruments.

3.2 Capital risk management

The Authority's equity, as disclosed in the statement of financial position, constitutes its capital. The Authority's objectives when managing capital are to safeguard the respective entity's ability to continue as a going concern in order to provide returns and benefits for stakeholders, and to maintain an optimal capital structure to reduce the cost of capital. The Authority's equity is maintained in line with the provisions set within the Malta Financial Services Authority Act, 1988.

In view of the nature of the Authority's activities and its financial position, the capital level as at the end of the reporting period is deemed adequate by the Governors.

3.3 Fair values of financial instruments

The table on the following page analyses financial instruments carried at fair value, by valuation method. The different levels have been defined as Level 1 in view of the quoted prices (unadjusted) in active markets for identical assets or liabilities.

3. Financial risk management (continued)

3.3 Fair values of financial instruments (continued)

The following table presents the Authority's assets and liabilities that are measured at fair value at the respective dates:

	Level 1 €
31 December 2024 Financial assets at amortised cost	1,113,199
31 December 2023 Financial assets at amortised cost	1,115,171

At 31 December 2024 and 2023 the carrying amounts of cash at bank, receivables, payables and accrued expenses reflected in the financial statements are reasonable estimates of fair value in view of the nature of these instruments or the relatively short period of time between the origination of the instruments and their expected realisation.

4. Critical accounting estimates and judgements

Estimates and judgements are continually evaluated and based on historical experience and other factors including expectations of future events that are believed to be reasonable under the circumstances.

In the opinion of the Governors, the accounting estimates and judgements made in the course of preparing these financial statements are not difficult, subjective or complex to a degree which would warrant their description as critical in terms of the requirements of IAS 1.

5. Property, plant and equipment

	Land and Buildings €	Furniture, fixtures and fittings €	Equipment €	Total €
Year ended 31 December 2023 Opening net book amount Additions Reclassification from AUC IT Disposals Depreciation charge Depreciation released on disposal	15,520,108 877 - - (107,698)	192,673 85,073 ~ (117,788)	1,624,624 374,607 77,195 (119,100) (804,156) 117,988	17,337,405 460,557 77,195 (119,100) (1,029,642) 117,988
Closing net book amount	15,413,287	159,958	1,271,158	16,844,403
At 31 December 2023 Cost or valuation Accumulated depreciation Net book amount	16,205,753 (792,466) 15,413,287	3,021,115 (2,861,157) 159,958	9,603,666 (8,332,508) 1,271,158	28,830,534 (11,986,131) 16,844,403
Year ended 31 December 2024 Opening net book amount Additions Reclassification from AUC IT account Depreciation charge	15,413,287 17,049 10,170 (115,486)	159,958 277,409 (117,490)	1,271,158 2,161,850 39,724 (1,013,845)	16,844,403 2,456,308 49,894 (1,246,821)
Closing net book amount	15,325,020	319,877	2,458,887	18,103,784
At 31 December 2024 Cost or valuation Accumulated depreciation	16,232,972 (907,952)	3,298,524 (2,978,647)	11,805,240 (9,346,353)	31,336,736 (13,232,952)
Net book amount	15,325,020	319,877	2,458,887	18,103,784

5. Property, plant and equipment (continued)

Fair value of land and buildings

The Authority's office building was revalued on 31 December 2022 by independent professionally qualified valuers. The valuation was conducted by DeMicoli & Associates (a firm of architects). The book value of the property was adjusted to the revaluation and the resultant surplus was credited to the revaluation reserve (refer to Note 13). The Board of Governors has reviewed the carrying amount of the property as at 31 December 2024 and no further adjustments to the carrying amount were deemed necessary as at that date taking cognisance of developments that occurred during the current financial year.

The Authority is required to analyse non-financial assets carried at fair value by level of the fair value hierarchy within which the recurring fair value measurements are categorised in their entirety (Level 1, 2 or 3). The different levels of the fair value hierarchy have been defined as fair value measurements using:

- Quoted prices (unadjusted) in active markets for identical assets (Level 1);
- Inputs other than quoted prices included within Level 1 that are observable for the asset, either directly (that is, as prices) or indirectly (that is, derived from prices) (Level 2);
- Inputs for the asset that are not based on observable market data (that is, unobservable inputs) (Level 3).

The recurring property fair value measurement at 31 December 2024 uses significant unobservable inputs and is accordingly categorised within Level 3 of the fair valuation hierarchy.

The Authority's policy is to recognise transfers into and out of fair value hierarchy levels as of the beginning of the reporting period. There were no transfers between different levels of the fair value hierarchy during the year ended 31 December 2024.

A reconciliation from the opening balance to the closing balance of non-financial assets for recurring fair value measurements categorised within Level 3 of the value hierarchy, is reflected in the table above.

Valuation processes

The valuation of the property is performed regularly on the basis of valuation reports prepared by independent and qualified valuers. At the end of every reporting period, management assesses whether any significant changes in the major inputs have been experienced since the last external valuation. Management reports to the Board of Governors on the outcome of this assessment.

When an external valuation report is prepared, the information provided by the valuers – and the assumptions and the valuation models used by the valuers – are reviewed by the Chief Operations Officer (COO). This includes a review of fair value movements over the period. When the COO considers that the valuation report is appropriate, the valuation report is recommended to the Board of Governors. The Board of Governors considers the valuation report as part of its overall responsibilities.

5. Property, plant and equipment (continued)

Valuation techniques

The Level 3 fair valuation of the Authority's land and buildings was determined by using a comparative approach whereby the current selling prices and rental values of similar developments were compared in order to obtain an equitable rental value of the property. The significant unobservable inputs in the valuation include:

Equivalent rental values based on the actual location, type and quality of property supported by current market rents for similar properties.

Capitalisation rates based on actual location, size and quality of the property and taking into

account market data at the valuation date.

Information about fair value measurements using significant unobservable inputs (level 3)

Significant unobservable inputs

Description	Fair value at 31 December 2024 €	Valuation technique	Equivalent value €	Capitalisation Rate %
Office building	15.5m	Comparative and Investment method	0.96m	6.25

The higher the rental yield and the lower the capitalisation rate, the higher the fair value. Conversely, the lower the rental value and the higher the capitalisation rate, the lower the fair value.

Historical cost of land and buildings

If the land and buildings were stated on the historical cost basis, the amounts would be as follows:

	2024 €	2023 €
Cost Accumulated depreciation	10,836,135 (1,492,692)	10,808,916 (1,395,784)
Net book amount	9,343,443	9,413,132

6.	Intangible assets		

7.

intangible assets		
		Computer Software €
At 31 December 2023		_
Cost Accumulated depreciation		229,629 (200,702)
Net book amount		28,927
Year ended 31 December 2024 Opening net book amount Depreciation charge Reclassifications to equipment Additions		28,927 (43,379) (49,893) 773,999
Closing net book amount		709,654
At 31 December 2024 Cost Accumulated depreciation		953,735 (244,081)
Net book amount		709,654
Financial assets at amortised cost Financial assets include the following investments:		
	2024 €	2023 €
Non-current Financial assets at amortised cost	1,113,199	1,115,171
As at 31 December	1,113,199	1,115,171
The movements during the year in financial assets at amortise Government Stocks, were as follows:	ed cost, which cor	mprise Malta
·	2024 €	2023 €
Opening net book amount Amortisation	1,115,171 (1,972)	1,117,138 (1,967)
Closing net book amount	1,113,199	1,115,171

8. Trade and other receivables

	2024 €	2023 €
Current Trade receivables – gross Less: Loss allowance on trade receivables	1,178,667 (473,030)	558,601 (420,348)
Trade receivables – net	705,637	138,253
Other receivables Prepayments Accrued income	372,512 2,378,389 2,795,066	355,051 1,910,351 212,679
	6,251,604	2,616,334

Trade receivables and prepayments are net of Expected credit losses as per note 1.5. Expected credit losses amount to €58,384 and €3,167 respectively.

9. Cash and cash equivalents

For the purposes of the statement of cash flows, cash and cash equivalents comprise the following:

	2024 €	2023 €
Cash in hand and cash at bank Treasury Bills	7,422,803 2,979,739	2,897,490 14,495,673
	10,402,542	17,393,163

Cash and cash equivalents are net of Expected credit losses as per note 1.5. Expected credit losses amount to €41,306.

10. Trade and other payables

	2024	2023
	€	€
Current		
Trade and other payables	3,723,344	1,982,756
Indirect taxation	699,539	461,340
Accruals	4,651,127	2,700,395
Deferred government subvention	3,057,743	3,472,415
Deferred income	1,663,465	1,695,888
	13,795,218	10,312,794

11. Lease liabilities

This note provides information on leases where the Authority is a lessee.

(i) Amounts recognised in the balance sheet

The balance sheet shows the following amounts relating to leases:

	2024 €	2023 €
Right-of-use assets Vehicles	118,370	117,434
Offices	1,234,116	901,245
	1,352,486	1,018,679
Lease liabilities Current	449,439	398,778
Non-current	622,206	636,631
	1,071,645	1,035,409

(ii) Amounts recognised in the statement of comprehensive income

The statement of comprehensive income shows the following amounts relating to leases:

	2024 €	2023 €
Depreciation charge of right of-use of assets Vehicles Offices	32,189 373,844	14,863 346,241
	406,033	361,104
Interest expense (included in finance cost note 17)	38,753	22,115

12. Capital fund

The capital fund of €1,164,687 represents the initial contribution by the Government to the Authority in 1989 upon its establishment.

13. Revaluation reserve

2024 2023 € € 6,151,769 6,151,769

As at 31 December

The revaluation reserve is not distributable and represents the accumulated fair value movements on the Authority's land and buildings.

During 2022, the office building was revalued to Euro 15.5m by independent professional qualified valuers (note 5). The book value of the property was adjusted to the revaluation and the resultant surplus was credited to the revaluation reserve.

14. Employee pension fund

	2024 €	2023 €
Balance as at 1 January Transfer for the year	1,375,001 75,000	1,300,001 75,000
As at 31 December	1,450,001	1,375,001

The employee pension fund reserve has been created to set aside reserves to prepare for the potential employee pension fund that may be set up for the benefit of the employees at the opportune time.

15. Expenses by nature

	2024	2023
	€	€
Depreciation of property, plant and equipment (Note 5)	1,246,821	1,029,642
Depreciation of intangible assets (Note 6)	43,379	24,586
Depreciation of right of use asset (Note 11)	406,033	361,104
Employee costs (Note 16)	29,044,430	21,509,037
Professional fees	630,471	666,447
Regulatory support fees	17,895	51,490
Enforcement and compliance fees	318,959	124,697
Decrease on loss allowance on trade receivables	52,683	(55,624)
Bad debts	40,691	178
Communications and events	217,236	81,027
Governors' emoluments	113,870	113,388
IT professional services	699,311	694,021
Licenses and maintenance	2,171,320	1,853,186
Other administrative expenses	5,304,207	3,608,908
Expected credit losses	51,774	51,083
Provision for litigation	323,688	-
Total operating expenses	40,682,768	30,113,170

Auditor's fees

Fees charged by the auditor for the statutory audit amount to € 15,000 (2023: €15,000).

16.	Employee costs		
		2024 €	2023 €
	Wages and salaries Social security costs Other staff costs	26,073,980 1,316,820 1,653,630	18,904,974 1,113,330 1,490,733
		29,044,430	21,509,037
	Average number of persons employed by the Authority during the year:		
		2024	2023
	Professionals Administration	484 74	415 57
		558	472
17.	Finance income		
		2024 €	2023 €
	Interest income from Government Stocks Interest charges for lease liabilities Amortisation of MGS premium Interest income from treasury bills Interest on late payment	56,859 (38,753) (1,972) 159,967 2,600	56,141 (22,115) (1,967) 63,577
		178,701	95,636
18.	Income		
		2024 €	2023 €
	Applications Investment services supervision Insurance and pensions supervision Trustees and CSPs supervision Banking supervision Capital markets supervision Fintech supervision Financial institutions supervision	958,125 3,879,393 2,671,270 646,230 5,018,173 699,548 936,342 1,375,183	662,950 3,493,353 2,708,765 606,947 4,623,187 637,267 845,343 1,080,277
	Total income	16,184,264 ———	14,658,089

19. Government subvention

The government subvention represents a contribution by Government towards the Authority to ensure that it has adequate resources to continue its operations and meet its obligations as the single regulator for financial services in Malta.

20. Other income

	2024 €	2023 €
EU grants designated for specific due diligence purposes Disposal of assets	9,804	6,536 4,455
Other income – Government Subvention Other income	1,974,671 32,998	50,552
	2,017,473	61,543

EU funds designated for specific due diligence purposes amounting to €9,804 at 31 December 2024 (2023: €6,536) are amortised to profit or loss over the term of the service concession.

21. Tax expense

Section 30 of the Malta Financial Services Authority Act, Cap 330, exempts the Authority from any liability to pay income taxes.

22. Cash generated from operations

Reconciliation of operating surplus generated from operations:

Tresonalization of operating surplus generated from operations.	2024 €	2023 €
Operating (Deficit)/Surplus for the year	(4,602,068)	2,765,092
Adjustments for: Depreciation of property, plant and equipment (Note 5) Depreciation of intangible assets (Note 6) Depreciation of right-of-use assets (Note 11) (Profit)/Loss on sale of property, plant and equipment Amortisation of investment (Note 7) Increase/(Decrease) in loss allowance on trade receivables (Note 8) Interest on right of use (Note 17) Interest income (Note 17) Modification to lease Expected credit losses	1,246,821 43,379 406,033 - 1,972 52,682 38,753 (216,826) (23,064) 51,774	1,029,642 24,586 361,104 (3,343) 1,967 (55,624) 22,115 (119,718) - 51,083
Changes in working capital: Movement in trade receivables Movement in trade payables	(3,713,492) 3,482,427	155,439 542,585
Cash (used in)/generated from operations	(3,231,609)	4,774,928

23. Commitments

	2024 €	2023 €
Capital expenditure	· ·	Č
Capital expenditure that has been contracted for but not yet accounted for in the Financial Statements Capital expenditure that has been authorised by the Board of	305,958	142,528
Governors but has not yet been contracted for	5,565,157	4,172,501

24. Contingencies

The Authority has not provided for claims instituted against it by a number of persons on the basis that the proceedings are still at an early stage and the potential financial impact and probable outcome of these claims has as yet not been quantified.

25. Statutory information

The Malta Financial Services Authority is the single regulator for financial services in Malta enacted by virtue of the Malta Financial Services Act, 1988 and reports to the Maltese Parliament.

On 20 March 2018, by virtue of Act No. VI of 2018, Articles 2(2) and 6, it had been established that the Registry of Companies shall no longer form part of the Malta Financial Services Authority.